BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Agains	t:)
DEAN G. FREEDLANDER, M.D.) File No. 03-2001-117564
Physician's and Surgeon's Certificate No. G 35487))
Respondent.)))
	DECISION
The attached Stipulated Settleme Decision and Order of the Division of M Department of Consumer Affairs, State	ent and Disciplinary Order is hereby adopted as the ledical Quality of the Medical Board of California, of California.
This Decision shall become effect	tive at 5:00 p.m. on July 2, 2003
IT IS SO ORDEREDJune 2,	2003
	MEDICAL BOARD OF CALIFORNIA
	By: _ Sail llif
	Lorie G. Rice, Chair Panel A
	Division of Medical Quality

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1	BILL LOCKYER, Attorney General of the State of California		
2	LAWRENCE A. MERCER, State Bar No. 111898		
3	Deputy Attorney General California Department of Justice		
4	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004		
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6	Attorneys for Complainant		
7	DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS		
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11	In the Matter of the Accusation Against:	Case No. 03-2001-117564	
12	Dean G. Freedlander, M.D. 17705 Hale Avenue, H-3	STIPULATED SETTLEMENT AND	
13	Morgan Hill, CA 95037	DISCIPLINARY ORDER	
14	Physician's and Surgeon's Certificate no. G-35487		
15	Respondent.		
16	IT IS HEREBY STIPULATED AND AGREED by and between the parties to the		
17	above-entitled proceedings that the following matters are true:		
18	<u>PARTIES</u>		
19	1. Ron Joseph (Complainant) is	the Executive Director of the Medical Board	
20	of California. He brought this action solely in his of	ficial capacity and is represented in this	
.21	matter by Bill Lockyer, Attorney General of the State of California, by Lawrence A. Mercer,		
22	Deputy Attorney General.		
23	2. Respondent Dean G. Freedlan	der, M.D. (Respondent) is represented in	
24	this proceeding by attorney Kenneth Freeman, Esq., whose address is 711 Van Ness Avenue,		
25	Suite 240, San Francisco, CA 94102.		
26	3. On or about September 12, 19	77, the Medical Board of California issued	
27	Physician's and Surgeon's Certificate Number G-35487 to Dean Gary Freedlander, M.D.		
28	(Respondent). The Physician's and Surgeon's Certifi		

relevant to the charges brought herein and will expire on August 31, 2003, unless renewed. On January 27, 2003, the Superior Court in and for the County of Santa Clara issued an order requiring respondent to close his private office practice and to practice only in facilities that have structured rules and regulations.

JURISDICTION

4. Accusation No. 03-2001-117564 was filed before the Division of Medical Quality (Division) for the Medical Board of California, Department of Consumer Affairs, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on January 10, 2003. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of Accusation No. 03-2001-117564 is attached as exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 03-2001-117564. Respondent has also carefully read, fully discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

8. Respondent admits that on November 22, 2002, he entered a plea of guilty to violation of Penal Code section 273a(b), to wit: misdemeanor child endangerment.

9. Respondent agrees that his physician's and surgeon's certificate is subject to discipline and he agrees to be bound by the Division of Medical Quality (Division) 's imposition of discipline as set forth in the Disciplinary Order below.

RESERVATION

The admissions made by Respondent herein are only for the purposes of this proceeding, or any other proceedings in which the Division of Medical Quality, Medical Board of California, or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceeding.

CONTINGENCY

- Quality. Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Division regarding this stipulation and settlement, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Division considers and acts upon it. If the Division fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Division shall not be disqualified from further action by having considered this matter.
- 12. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.
- 13. In consideration of the foregoing admissions and stipulations, the parties agree that the Division may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate no. G-35487 issued to Respondent Dean G. Freedlander, M.D. is revoked. However, the revocation is

 stayed and Respondent is placed on probation for five (5) years on the following terms and conditions.

Within 15 days after the effective date of this decision the respondent shall provide the Division, or its designee, proof of service that respondent has served a true copy of this decision on the Chief of Staff or the Chief Executive Officer at every hospital where privileges or membership are extended to respondent or at any other facility where respondent engages in the practice of medicine and on the Chief Executive Officer at every insurance carrier where malpractice insurance coverage is extended to respondent.

1. <u>PSYCHIATRIC EVALUATION/TREATMENT</u> Within thirty (30) days of the effective date of this decision, and on a periodic basis thereafter as may be required by the Division or its designee, respondent shall undergo a psychiatric evaluation (and psychological testing, if deemed necessary) by a Division-appointed psychiatrist, who shall furnish an evaluation report to the Division or its designee. The respondent shall pay the cost of the psychiatric evaluation.

Respondent shall also within thirty (30) days of the effective date of this decision submit to the Division for its prior approval the name and qualifications of a psychiatrist of respondent's choice. Respondent shall undergo and continue psychiatric treatment for at least one year and continuing thereafter upon recommendation by the psychiatrist, after consultation with the Division, until respondent is released from treatment. Respondent shall have the treating psychiatrist submit quarterly status reports to the Division or its designee indicating whether the respondent is capable of practicing medicine safely.

If the evaluation or the treating psychiatrist's report determines that respondent is not mentally fit to practice medicine safely, then respondent shall be suspended from the practice of medicine until a repeat evaluation establishes that he can practice safely, as evidenced by written notice to respondent from the Division or its designee.

2. PHYSICIAN ASSESSMENT AND CLINICAL EDUCATION
PROGRAM Within 90 days from the effective date of this decision, respondent, at his expense, shall enroll in The Physician Assessment and Clinical Education Program at the University of

California, San Diego School of Medicine (hereinafter the "PACE Program"). Respondent shall take and successfully complete the PACE training programs in Professional Boundaries and Physician-Patient Communication Skills. Respondent shall complete the PACE training programs no later than six months after his initial enrollment unless the Division or its designee agrees in writing to a later time for completion.

If respondent successfully completes the PACE training programs, he agrees to cause the PACE Program representative to forward a Certification of Successful Completion of the program to the Division or its designee.

Failure to complete the PACE training programs, as outlined above, shall constitute a violation of probation.

decision, respondent shall submit to the Division or its designee for its approval a plan of practice in which respondent's practice shall be monitored by another physician(s) in respondent's field of practice, who shall provide periodic reports to the Division or its designee. There shall be a practice monitor at each practice setting where respondent works pursuant to condition 4 below, who shall review respondent's cases for quality of care, as well as ethical and boundary violations and shall report any departures from the standard of care to the Board. Each practice monitor shall sign a Certificate of Non-Relationship that s/he has no involvement or relationship with respondent which would preclude them from honestly monitoring respondent's practice as set forth herein. Each practice monitor is expressly authorized to review patient records to the extent necessary to provide monitoring services required by the Board under this condition of probation. In the event that a patient release for medical information is required in order to release a patient's medical information to the monitor and/or to the Board, it shall be respondent's obligation to obtain and provide such a release.

If the monitor(s) resigns or is no longer available, respondent shall, within fifteen (15) days, move to have a new monitor appointed, through nomination by respondent and approval by the Division or its designee.

- psychiatric office practice during this probation. During probation he shall only practice in hospitals, clinics, residential treatment facilities and other institutions with rules and guidelines. Respondent shall treat female patients in areas where he is subject to visual observation by a third party. Respondent shall provide a copy of this stipulation and order at each facility where he is employed during probation and there shall be a site monitor responsible for reporting to the Board regarding the arrangements for third party observation and respondent's compliance.
- 5. <u>ETHICS COURSE</u> Within sixty (60) days of the effective date of this decision, respondent shall enroll in a course in Ethics approved in advance by the Division or its designee, and shall successfully complete the course during the first year of probation.
- 6. PROBATION SURVEILLANCE PROGRAM COMPLIANCE
 Respondent shall comply with the Division's probation surveillance program. Respondent shall, at all times, keep the Division informed of his business and residence addresses which shall both serve as addresses of record. Changes of such addresses shall be immediately communicated in writing to the Division. Under no circumstances shall a post office box serve as an address of record, except as allowed by Business and Professions Code section 2021(b).

Respondent shall, at all times, maintain a current and renewed physician's and surgeon's license.

Respondent shall also immediately inform the Division, in writing, of any travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) days.

- 7. <u>INTERVIEW WITH THE DIVISION, ITS DESIGNEE OR ITS</u>

 <u>DESIGNATED PHYSICIAN(S)</u> Respondent shall appear in person for interviews with the Division, its designee or its designated physician(s) upon request at various intervals and with reasonable notice.
- 8. TOLLING FOR OUT-OF-STATE PRACTICE, RESIDENCE OR INSTATE NON-PRACTICE In the event respondent should leave California to reside or to
 practice outside the State or for any reason should respondent stop practicing medicine in

1.17 to 1.00

California, respondent shall notify the Division or its designee in writing within ten (10) days of the dates of departure and return or the dates of non-practice within California. Non-practice is defined as any period of time exceeding thirty (30) days in which respondent is not engaging in any activities defined in Sections 2051 and 2052 of the Business and Professions Code. All time spent in an intensive training program approved by the Division or its designee shall be considered as time spent in the practice of medicine. A Board-ordered suspension of practice shall not be considered as a period of non-practice. Periods of temporary or permanent residence or practice outside California or of non-practice within California, as defined in this condition, will not apply to the reduction of the probationary order.

- 9. <u>COMPLETION OF PROBATION</u> Upon successful completion of probation, respondent's certificate shall be fully restored.
- 10. <u>VIOLATION OF PROBATION</u> If respondent violates probation in any respect, the Division, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Division shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- Division the amount of \$10,000.00 as payment due for cost of investigation and prosecution. He shall pay the sum of \$4,000.00 within one year of the effective date of this decision and \$2,000.00 per year for three years thereafter. Failure to reimburse the Division's cost of investigation and prosecution shall constitute a violation of the probation order. The filing of bankruptcy by the respondent shall not relieve the respondent of his responsibility to reimburse the Division for its investigative and prosecution costs.
- 12. <u>PROBATION COSTS</u> Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Division, which are currently set at \$2,874.00, but may be adjusted on an annual basis. Such costs shall be payable to the Division of Medical Quality and delivered to the designated probation surveillance monitor

ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Division of Medical Quality, Medical Board of California of the Department of Consumer Affairs.

BILL LOCKYER, Attorney General of the State of California

Deputy Attorney General

Attorneys for Complainant

DOJ Docket Number: 03573160-sf2001ap0065

Exhibit A
Accusation No. 03-2001-117564

FILED 1 BILL LOCKYER, Attorney General STATE OF CALIFORNIA of the State of California MEDICAL BOARD OF CALIFORNIA 2 LAWRENCE A. MERCER, State Bar No. 111898 SACRAMENTO WANUARY 10, 20 03 Deputy Attorney General 3 California Department of Justice **ANALYST** BY I Aleria Mode 455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004 4 Telephone: (415) 703-5539 Facsimile: (415) 703-5480 Attorneys for Complainant 7 BEFORE THE 8 DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA 9 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 11 In the Matter of the Accusation Against: Case No. 03 2001 117564 12 DEAN G. FREEDLANDER, M.D. 17705 Hale Avenue, H-3 ACCUSATION 13 Morgan Hill, CA 95037 Physician's and Surgeon's Certificate G 35487 14 15 Respondent. 16 Complainant alleges: 17 **PARTIES** 18 1. Ron Joseph (Complainant) brings this Accusation solely in his official 19 capacity as the Executive Director of the Medical Board of California, Department of Consumer 20 Affairs. 21 2. On or about September 12, 1977, the Medical Board of California issued 22 Physician's and Surgeon's Certificate Number G-35487 to Dean Gary Freedlander, M.D. 23 (Respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times 24 relevant to the charges brought herein and will expire on August 31, 2003, unless renewed. 25 JURISDICTION 26 3. This Accusation is brought before the Division of Medical Quality 27 (Division) for the Medical Board of California, Department of Consumer Affairs under the J. Ballie Brigar 28

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authority of the below mentioned statutes and regulations.1

4. Section 2004 of the Code states:

"The Division of Medical Quality shall have the responsibility for the following:

- "(a) The enforcement of the disciplinary and criminal provisions of the Medical Practice Act.
 - "(b) The administration and hearing of disciplinary actions.
- "(c) Carrying out disciplinary actions appropriate to findings made by a medical quality review committee, the division, or an administrative law judge.
- "(d) Suspending, revoking, or otherwise limiting certificates after the conclusion of disciplinary actions.
- "(e) Reviewing the quality of medical practice carried out by physician and surgeon certificate holders under the jurisdiction of the board."
 - 5. Section 2227 of the Code states:
- "(a) A licensee whose matter has been heard by an administrative law judge of the Medical Quality Hearing Panel as designated in Section 11371 of the Government Code, or whose default has been entered, and who is found guilty may, in accordance with the provisions of this chapter:
 - "(1) Have his or her license revoked upon order of the division.
- "(2) Have his or her right to practice suspended for a period not to exceed one year upon order of the division.
- "(3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the division.
 - "(4) Be publicly reprimanded by the division.
- "(5) Have any other action taken in relation to discipline as the division or an administrative law judge may deem proper.

^{1.} All statutory references are to the Business and Professions Code (Code) unless otherwise indicated.

"(b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board."

6. Section 2234 of the Code states:

"The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- "(a) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate, any provision of this chapter [Chapter 5, the Medical Practice Act].
 - "(b) Gross negligence.
 - "(c) Repeated negligent acts.
 - "(d) Incompetence.
- "(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- "(f) Any action or conduct which would have warranted the denial of a certificate."
 - 8. Section 2236 of the Code provides, in pertinent part:
- "(a) The conviction of any offense substantially related to the qualifications, functions, or duties of a physician and surgeon constitutes unprofessional conduct within the meaning of this chapter. The record of conviction shall be conclusive evidence only of the fact that the conviction occurred.
- "...(d) A plea of guilty or a conviction after a plea of nolo contendere is deemed to be a conviction within the meaning of this section and Section 2236.1. The record of conviction shall be conclusive evidence of the fact that the conviction occurred."
 - 9. Penal Code section 273a(b) provides:

"Any person who, under circumstances or conditions other than those likely to

produce great bodily harm or death, wilfully causes or permits any child to suffer, or inflicts thereon unjustifiable physical pain or mental suffering, or having the care or custody of any child, wilfully causes or permits the person or health of the child to be injured or wilfully causes or permits that child to be placed in a situation where his or her person or health may be endangered, is guilty of a misdemeanor."

CAUSE FOR DISCIPLINE

(Conviction of Crime/Acts Involving Dishonesty or Corruption)

- 10. Respondent is subject to disciplinary action under Section 2236 and/or 2234(e) in that respondent entered a plea of guilty to criminal charges of child endangerment. The circumstances are as follows:
 - A. At all relevant times, respondent Dean Freedlander was a licensed physician and surgeon with a specialization in child psychiatry in Santa Clara County, California.
 - B. In or about May, 1998, S.L.², a 15 year old female, came under respondent's care for counseling and medication for treatment of depression.
 - C. On June 21, 2000, S.L. reported to Morgan Hill Police that she had approximately 50 therapy sessions until her parents refused to let her return by reason of respondent's behavior. She told the police that during therapy sessions with respondent he would hug her and inappropriately touch her by rubbing her bare knee. S.L. reported that on several occasions respondent sat close to her and rubbed her thigh under her clothing from her knee to a point adjacent to her underpants. S.L. stated that on these occasions, respondent would ask her if she liked the way it felt. S.L. told the Morgan Hill Police that, on two occasions, respondent had her sit on his lap during therapy sessions. On another occasion, respondent commented on how nice her panties were and how he liked

^{2.} The names of patients are withheld to protect privacy. Full information regarding the patient will be provided in discovery.

them.

- D. On December 18, 2000, the Santa Clara County District Attorney filed a complaint in the Santa Clara Superior Court action *People v. Dean G. Freedlander*, case no. FF 093134, charging respondent with felony violation of Penal Code section 288(c)(1), i.e., lewd and lascivious acts upon a child aged 14 or 15, and misdemeanor violation of Business and Professions Code section 729, i.e., sexual exploitation of a patient. The latter charge pertained to an adult patient, S.S.
- E. On March 27, 2001, counsel for the Medical Board appeared in the criminal proceedings pursuant to Penal Code section 23 and requested that the court issue an order restraining Dean Freedlander from engaging in the practice of medicine. The Order issued on that date. On June 20, 2001, the court modified the order to permit respondent to treat male patients in his private practice and to see male and female patients in hospital and institutional settings.
- F. On November 22, 2002, the complaint was amended to allege child endangerment, a misdemeanor, as Count III, and respondent entered a plea of guilty to that charge. The other counts were dismissed.
- 11. Respondent's conduct, as alleged, constitutes unprofessional conduct and respondent is guilty of unprofessional conduct in that respondent entered a plea of guilty to a crime substantially related to the practice of medicine generally and to the practice of child psychiatry specifically and/or respondent is guilty of corrupt acts.

<u>PRAYER</u>

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Division of Medical Quality issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate Number G-35487, issued to Dean Gary Freedlander, M.D.;
- 2. Revoking, suspending or denying approval of Dean Gary Freedlander, M.D.'s authority to supervise physician's assistants, pursuant to section 3527 of the Code;

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3. Ordering Dean Gary Freedlander, M.D. to pay the Division of Medical Quality the reasonable costs of the investigation and enforcement of this case, and, if placed on probation, the costs of probation monitoring;

4. Taking such other and further action as deemed necessary and proper.

DATED: January 10, 2003

RON JOSEPH
Executive Director
Medical Board of California
Department of Consumer Affairs
State of California
Complainant

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